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Sierra Planning Area

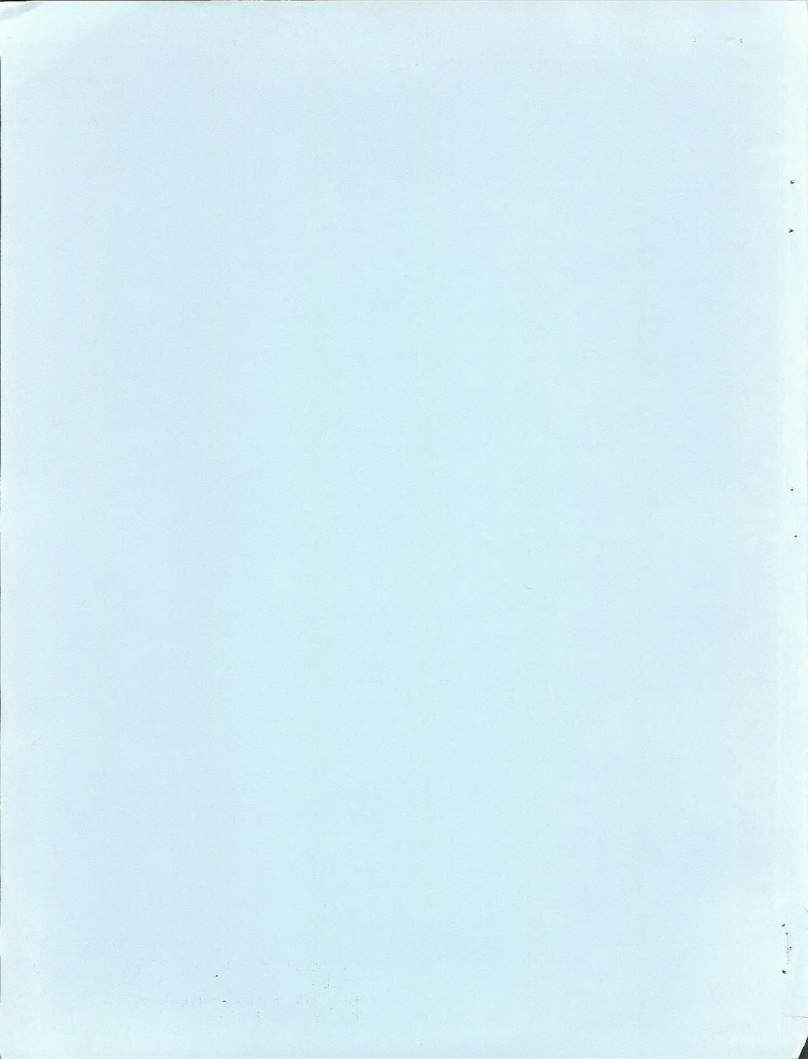
# Range Program Summary

Proposed  
domestic livestock  
grazing program



United States  
Department of the Interior  
Bureau of Land Management

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## United States Department of the Interior

BUREAU OF LAND MANAGEMENT  
Bakersfield District Office  
800 Truxtun Avenue, Room 302  
Bakersfield, California 93301

IN REPLY REFER TO  
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Dear Reader:

It is my pleasure to present the Initial Rangeland Program Summary (RPS) for the Sierra Planning Area.

The Sierra Environmental Impact Statement (EIS) and Land Use Plan are complete. This RPS summarizes the goals and objectives for livestock grazing on those public lands.

The Bureau of Land Management will be working with all affected users and the public through continuous consultation and coordination.

The work has just begun. Planning and management of public land resources is a dynamic process. I encourage your active participation.

Sincerely,

Robert D. Rheiner, Jr.  
District Manager

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Denver, CO 80225



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## I. RECORD OF DECISION

The grazing management decision outlined on Table 1 will be implemented in accordance with 43 CFR, Part 4100. All mitigating measures proposed in the Final Environmental Impact Statement of September 1982 for the Sierra Planning Area, will be incorporated into the program implementation.

This decision, is a combination of the Proposed Action and No Action (Continue Present Management) alternatives analyzed in the Grazing EIS. This combination of alternatives was selected because it would best meet the planning area's social, economic and environmental needs and present policy on grazing preference adjustments. The basis of the policy is that grazing preference adjustments shall not be based solely on vegetation production surveys, but shall be based on monitoring or a combination of monitoring and range surveys. This does not preclude adjustments by mutual agreements. Adjustments of grazing preference may also be made for other reasons, such as loss of base property or devoting public lands to another public purpose.

BLM has carried out an extensive program of public involvement in developing the land use plan and grazing EIS. We will continue to seek public participation. This program summary will periodically be updated to report progress on program implementation and achievement of rangeland management objectives.

Individuals or other interested groups, not scheduled to receive allotment specific grazing decisions, may protest specific portions of this document to the Bakersfield District Manager within 15 days of receipt of this document. An appeal may be filed with the Bakersfield District Manager within 30 days of this document becoming the final decision for a hearing before an administrative law judge. These procedures are outlined on pages 8 and 9.



Robert D. Rheiner, Jr.  
District Manager

## SIERRA

### Initial Rangeland Program Summary (RPS) (Program Status as of February 28, 1983)

## II. INTRODUCTION

### A. Previous Actions Relating to this RPS

Draft Sierra Planning Area EIS: April 1982

Final Sierra Planning Area EIS: September 1982

These two documents provide detailed information on livestock grazing management alternatives, range conditions, analysis of management alternatives and mitigation measures. Copies of the Sierra Planning Area Final EIS are available from the Bakersfield District Office and the Folsom Resource Area Office in Folsom, California.

### B. Purpose

The initial RPS will summarize the following:

- \* Current forage allocation levels.
- \* Proposed grazing management program including range improvements.
- \* Proposed forage allocation levels.
- \* The consultation process.
- \* Describe the relationship of the proposed management to the alternatives analyzed in the EIS.
- \* Summarize the monitoring program planned.

The proposed management actions for each allotment outlined in this initial RPS are designed to achieve the land use objectives and goals set forth in the Sierra Land Use Plan.

Modifications to proposed plans may be suggested and determined through the consultation process and such changes if approved will be identified in an RPS Update.

### C. Overview

The Sierra Planning Area encompasses approximately 220,000 acres of public lands scattered throughout ten counties in central California. Within this area, 97,000 acres are leased for livestock grazing.

Livestock grazing has occurred throughout the area during the last century and continues to be an important economic activity. Currently, there are 114 allotments in the EIS area with 107 cattle operators and 4 goat operators, and 3 horse operators.



### III. RANGELAND MANAGEMENT POLICY

#### A. Selective Management Categories

All allotments have been designated in the I, M or C categories as shown in Table 1. The resource and management characteristics of allotments within each category are as follows:

##### Category I Characteristics

- Principal objective - to improve resource conditions.
- Current management inadequate and can be improved.
- Vegetation production below potential with opportunity to increase.
- Resource conflicts and concerns evident.
- High potential for positive economic return.
- Size relatively large.
- Land status displays significantly, well-blocked public lands.

##### Category M Characteristics

- Principal objective - to maintain or improve the existing situation.
- Current management acceptable or may require minor adjustments.
- Vegetation production at or near potential.
- Limited or no resource conflicts.
- Possible limited positive economic return.
- Size and land status variable.

##### Category C Characteristics

- Principal objective - to prevent deterioration of conditions.
- Vegetation production low with limited potential to increase.
- Resource conflicts and concerns limited.
- Little potential for positive economic return.
- Size relatively small.
- Land status variable, but generally contains significant private lands.

#### IV. RANGE MANAGEMENT PROGRAM

##### A. Overview

The California Annual Type ranges present a unique set of management problems. Management of these annual ranges is based upon the understanding that vegetation production on annual rangelands is extremely variable and almost completely dependent upon yearly rainfall and temperature patterns.

Because of the dynamic nature of the California Mediterranean Annual range, static forage allocations will only be made for selective management class C and M allotments. All class I allotments will be managed by monitoring residual mulch during grazing use. The amount of grazing use allowed will fluctuate with the annual production. However, by managing for a specified residual mulch level, adequate vegetative cover will be left to meet the multiple use-sustained yield objectives for the public land involved. Initial residual mulch levels are specified for class I allotments in Table 1.

##### B. Determination of Forage Allocation

The BLM proposes to use the present grazing use as a starting point. Monitoring and consultations with lessees will be used to verify or modify these stocking levels as needed. Adjustments will be phased in to lessen adverse economic impacts to livestock operators. Mitigation measures will reduce or eliminate anticipated impacts resulting from the proposed program.

##### C. Allotment Management Plans

Five allotments will be managed under allotment management plans in Category I. Category I allotments will receive first priority for funding and implementation followed by M and C categories.

Table 1 displays the allotments planned for intensive grazing management. Allotment Management Plans will be prepared by consultation, coordination and cooperation with the livestock operators and other interested groups.

##### D. Monitoring Programs

Adjustments of grazing management would be based on results obtained from monitoring. Monitoring intensity will depend upon allotment management category, special resource needs and funding. Generally, monitoring intensity would be moderate on I allotments, low to moderate on M allotments, and low on C allotments.

Monitoring would be as follows:

##### Utilization

Mulch levels would be sampled by the photographic utilization methods during and at the end of each grazing season.

##### Actual Use

Actual use grazing records would be collected from each operator.

#### Climate

Weather data would be collected and utilized. Existing rain gauges would be monitored. New rain gauges would be installed where needed.

#### RT&E Plants

Populations and habitat of rare, threatened, and endangered plants would be monitored.

#### Wildlife

Critical winter deer range would be sampled each spring to determine condition, trend and utilization.

#### Cultural Resources

Periodically inspect and/or photograph selected National Register quality sites and other sites with special significance for changes in condition of sites.

Details of the monitoring program, including priorities and frequency will be outlined in a monitoring plan to be developed after final grazing program decisions are made.

#### E. Mitigation Measures

The mitigation measures described below will be implemented.

#### MITIGATION MEASURES

##### Adverse Impact

##### Mitigation

##### Rationale

1. Loss of RT or E plants in areas identified for prescribed burning.

Determine if impacted species are fire adapted. If species are not fire adapted, protect habitat during the prescribed burn. If species are fire adapted initiate informal consultation to compensate for any impacts.

Preserves the two candidate species.

2. Decrease of wildlife species dependent on decadent chaparral.

Do not burn in large blocks. Leave strips of unburned chaparral.

Provides for minimal displacement of wildlife species dependent on decadent chaparral.

3. Continued competition for forage on critical winter deer range.

Follow the guidelines of the Merced River HMP.

This HMP identified areas for wildlife habitat improvement.

Adverse Impact

Mitigation

Rationale

4. Soil exposure from prescribed burning.

Do not burn in large blocks. Leave strips of unburned chaparral. Avoid burning areas of predominately shallow soils and areas where slopes are dominantly above 50 percent.

Minimizes the erosion potential from prescribed burning.

5. Violation of IMP guidelines in Merced River WSA from cumulative effects of new reservoirs.

Do not allow more than one new reservoir in this WSA.

This will not impair the area's suitability for preservation as wilderness.

6. Potential impacts on cultural sites from prescribed burning.

Conduct burns under conditions that minimize fire intensity.

Minimizes the thermal impacts to cultural resources.

7. Cultural resource sites are losing data as a result of livestock trampling.

Exclude livestock from specific cultural resource sites based on the results of monitoring activities. Where livestock exclusion is not prudent or feasible, mitigate impacts to National Register quality sites through data recovery in accordance with 36 CFR 800 procedures.

Preservation of important cultural resource site information.

8. Potential impact on cultural sites from range development where unavailability is not possible.

Follow procedures developed in the RPMOA.

Preservation of important cultural resource site information.

F. Range Improvements

Table 2 lists planned projects for I and M allotments. These projects provide for some or all of the following conditions to occur.

1. Improved livestock grazing distribution.
2. Rest or defer use on portions of some allotments from season-long grazing use.
3. Prohibit livestock access to sensitive areas.
4. Increase forage production over a period of time and/or improve ecological site condition.

## V. MANAGEMENT ALTERNATIVES

Five grazing management alternatives were analyzed in the Sierra Planning Area Draft EIS and are summarized below.

### Alternative 1 - Proposed Action

Under this alternative 10,216 AUMs would be allocated to livestock in 89 allotments and 5,877 AUMs allocated to deer. Five allotments involving 41,450 acres are proposed for intensive management. Two new AMPs are proposed, one for the Pyramid Ranch allotment, and one for the Giusto allotment. Eight allotments are proposed for management under the maintenance category: no allotment management plans will be developed for these allotments. Seventy-six allotments are proposed for custodial management. Twenty five allotments are proposed for cancellation.

### Alternative 2 - Livestock Production Maximization.

A total of 16,093 AUMs would be allocated to livestock in 89 allotments and 0 AUMs allocated to deer. Allotment management plans would be the same as for the proposed action along with the categorization of the allotments. Twenty five allotments are proposed for cancellation.

### Alternative 3 - Watershed/Wildlife Maximization

Under this alternative, 5,111 AUMs would be allocated to livestock in 89 allotments and 7,919 AUMs allocated to deer. No new allotment management plans would be developed, although the allotment categories would be the same as for the proposed action. Twenty five allotments are proposed for cancellation.

### Alternative 4 - No Grazing

All existing grazing permits and agreements would be terminated by 1984. Existing facilities would be retained only if they benefitted other resources. Livestock trespass on public lands would be prosecuted; however, trailing permits for livestock to cross public lands would be authorized.

### Alternative 5 - No Action

The present level of livestock use and grazing management would be continued at 9,674 AUMs in 114 allotments. No new AMPs would be developed. Allotment categories would be the same as for the proposed action.

## VI. PUBLIC PARTICIPATION

The public was informed of the preparation of the DEIS by an information/response letter mailed on July 2, 1981, and a Federal Register notice published on July 9, 1981, and at public meetings on the related land use held at Nevada City, Sonora and Placerville.

Public input at these meetings and from letters and other miscellaneous contacts consisted of suggestions which were used in the finalization of issues and alternatives for the DEIS.

The California State Clearinghouse and State Historic Preservation Officers were notified prior to the development of the draft environmental statement. Much information was obtained through consultations at a working level with other Federal, State and local agencies.

The Draft EIS was filed with the Environmental Protection Agency on May 18, 1982. A Federal Register Notice was published and copies of the Draft were subsequently distributed to the public for a review period ending July 5, 1982.

## VII. PROGRAM IMPLEMENTATION

### A. Administrative Actions

1. Publication of the Initial Rangeland Program Summary (RPS)
2. Consultation with affected lessees and other affected parties.
3. Publication of an RPS Update which will reflect modification or verification of the management proposals based on input during the consultation and decision process.
4. Publish other RPS Updates as necessary. RPS Updates will be issued at least for the third and fifth years of the initial 5-year implementation schedule.

### B. Grazing Management

1. Develop AMPs and range improvements (designated allotments).
2. Develop and implement a monitoring program for all I and M category allotments and certain C allotments.
3. Develop range improvements projects needed for resource protection.
4. Evaluation of monitoring studies.
5. Continue Public involvement.

## VIII. OPPORTUNITY FOR PROTEST AND APPEAL

Proposed grazing decisions will be issued to affected livestock lessees and upon request, to other interested parties. These decisions will take effect on March 1, 1984 and will contain:

1. The facts which form the basis for the decision.

2. The decision.
3. The reason for the decision.
4. The rights and procedures for appeal.
5. The effective date of each decision.

#### Protests

Upon receipt of the proposed decision, there will be a 15-day protest period. Protests should be in writing to the Bakersfield District Manager in accordance with 43 CFR Subpart 4160. If no protest is received, the proposed decision will become the final decision without further notice. Should the proposed decision not be protested, and it becomes the final decision, 30 days are allowed from receipt of the decision in which to file an appeal with the District Manager.

#### Final Decision

If the proposed decision is protested, a final decision will be issued after the 15-day filing period. Included within the final decision will be:

1. Review of the protest of the proposed decision.
2. The decision made based upon review and consideration of the protest.
3. Reasons for this action.
4. Provisions for all pertinent regulations.
5. Explanation of procedures for appeal.

#### Appeals

Within 30 days of receipt of the final grazing decision, an appeal may be filed with the District Manager. An appeal shall suspend the effects of the final decision from which it is taken pending final action on the appeal. Thus, grazing use may continue at the same level as the preceding year until final action on the appeal is made. An appeal of the final decision will be heard by an administrative law judge.

TABLE 1

PROPOSED GRAZING MANAGEMENT

Allotment		Selective Management Category	Public Land Acres	Present Allocation AUMs	Initial Allocation AUMs	Mulch Levels	Kind of Livestock	Season of Use
Name	Number							
Giusto	4188	I	8,382	598	598	600 lbs./acre	C <sub>1</sub> /	2/1-5/31
Meyer & Schilling	4150	I	13,280	592	592	600 lbs./acre	C	3/15-9/15
Meyer & Son	4149	I	10,079	1465	1465	600 lbs./acre	C	3/15-9/15
Pyramid Ranch	4210	I	7,911	402	402	600 lbs./acre	C	2/1-4/30
Turpin	4179	I	1,798	281	281	600 lbs./acre	C	10/1-2/28 4/1-8/31
Cavagnaro	4200	M	2,328	125	125		C	4/1-9/30
Ford	4328	M	887	225	225		C	12/1-5/31
McNamara	4208	M	3,248	160	160		C	12/1-3/31
Rhode-Wiser	4303	M	623	156	156		C	9/15-3/15
Topping	4391	M	971	270	270		C	12/1-5/31
Tune	4207	M	2,604	163	163		C	S.L. <sub>2</sub> /
Van Alen	4395	M	1,331	326	326		C	11/15-4/15
Wooster	4187	M	3,261	232	232		C	Season Long (S.L.)
Bacchi Ranch	4000	C	130	24	24		C	S.L.
Bigelow	4001	C	110	56	56		C	S.L.

1/ C=Cattle: 2/ S.L.=Season Long



TABLE 1

PROPOSED GRAZING MANAGEMENT

Allotment		Selective Management Category	Public Land Acres	Present Allocation AUMs	Initial Allocation AUMs	Kind or Livestock	Season of Use
Name	Number						
Dudley	4002	C	41	4	4	C	S.L.
Kunkel	4014	C	486	74	74	C	S.L.
Farnham	4003	C	285	57	57	C	S.L.
Hawkins	4005	C	4	1	1	C	S.L.
Bacchi Valley	4023	C	427	28	28	C	S.L.
Karrer	4006	C	347	105	105	C	S.L.
Kuntz	4007	C	120	15	15	H <sub>3</sub> /	S.L.
Kurz	4017	C	28	7	7	C	S.L.
Landrum	4020	C	80	14	14	C	S.L.
Mace	4021	C	25	5	5	C	S.L.
McPadden	4008	C	120	16	16	C	S.L.
Milhouse	4009	C	150	15	15	C	S.L.
Moore	4010	C	6	1	1	C	S.L.
Morales	4004	C	160	25	25	C	S.L.
Oulickey	4012	C	347	51	51	C	S.L.
Peterson	4022	C	250	60	60	C	S.L.

3/ H=Horses

TABLE 1

## PROPOSED GRAZING MANAGEMENT

Allotment Name	Number	Selective Management Category	Public Land Acres	Present Allocation AUMs	Initial Allocation AUMs	Kind or Livestock	Season of Use
Reed	4013	C	280	20	20	C	S.L.
Smith	4015	C	78	26	26	C	S.L.
Welker	4016	C	45	13	13	C	S.L.
Wiener	4019	C	120	20	20	C	S.L.
Anderson	4101	C	40	8	8	C	S.L.
Appling	4102	C	1,178	73	73	C	S.L.
Bennett	4104	C	150	20	20	C	S.L.
Banks	4105	C	1,141	58	58	C	S.L.
Brooks	4108	C	790	61	61	C	S.L.
Brahy & Hawks	4109	C	670	73	73	C	S.L.
Brown	4110	C	360	37	37	C	S.L.
Carter	4111	C	26	22	22	C	S.L.
Cordell	4112	C	74	24	24	C	S.L.
Cuneo, V.	4114	C	237	34	34	G	S.L.
Dabadie	4115	C	820	57	57	C	S.L.
Del Orto	4116	C	1,062	64	64	C	S.L.
Bosse	4107	C	287	18	18	C	S.L.

TABLE 1

PROPOSED GRAZING MANAGEMENT

Allotment Name	Number	Selective Management Category	Public Land Acres	Present Allocation AUMs	Initial Allocation AUMs	Kind or Livestock	Season of Use
Dunlap, C.	4118	C	996	67	67	C	S.L.
Dunlap, R.	4119	C	311	90	90	C	S.L.
Dutil	4120	C	1,282	70	70	C	S.L.
Stroller	4121	C	280	30	30	C	S.L.
Filiberti	4122	C	1,265	140	140	C	S.L.
Fox & Munn	4123	C	400	31	31	C, H	S.L.
Fraguero	4124	C	2,098	90	90	C	S.L.
Gianelli	4125	C	640	50	50	C	S.L.
Gardella	4126	C	1,081	109	109	C	S.L.
Gann	4127	C	80	40	40	C	S.L.
Gookin, H.	4129	C	1,251	178	178	C	S.L.
Gookin, W.	4130	C	1,307	71	71	C	S.L.
Hawksworth	4131	C	20	5	5	C	S.L.
Hertlein	4133	C	301	26	26	C	S.L.
Hertzig	4134	C	170	43	43	C	S.L.
Higgins	4135	C	609	26	26	C	S.L.

TABLE 1

PROPOSED GRAZING MANAGEMENT

Allotment		Selective Management Category	Public Land Acres	Present Allocation AUMs	Initial Allocation AUMs	Kind or Livestock	Season of Use
Name	Number						
Hope	4136	C	465	96	96	C	S.L.
Joses	4138	C	26	4	4	C	S.L.
Kent	4139	C	80	5	5	C	S.L.
Kistler	4140	C	160	50	50	C	S.L.
Engler	4141	C	1,008	99	99	C	S.L.
Lent	4144	C	1,240	87	87	C	S.L.
Lind	4145	C	568	90	90	C	S.L.
McGregor	4146	C	38	13	13	C	S.L.
Maddox	4147	C	60	13	13	C	S.L.
Mitchel	4153	C	298	45	45	C	S.L.
Oneto, E.	4154	C	768	84	84	C	S.L.
Oneto, F.&J.	4155	C	80	10	10	C	S.L.
Oneto, F.	4156	C	84	17	17	C	S.L.
Perry	4157	C	22	11	11	C, H	S.L.
Pierson	4159	C	45	23	23	C	S.L.
Porteous, G.	4160	C	105	17	17	C	S.L.

TABLE 1

## PROPOSED GRAZING MANAGEMENT

Allotment		Selective Management Category	Public Land Acres	Present Allocation AUMs	Initial Allocation AUMs	Kind or Livestock	Season of Use
Name	Number						
Porteous, W.	4161	C	35	7	7	C	S.L.
Price	4162	C	75	5	5	C	S.L.
Rader	4163	C	1,382	75	75	C	S.L.
Rapini	4164	C	140	24	24	C	S.L.
Rolfe	4165	C	72	15	15	C	S.L.
Sardella	4168	C	481	137	137	C	S.L.
Sherwood	4169	C	295	10	10	C	S.L.
Silvera	4170	C	567	78	78	C	S.L.
Schena	4171	C	20	10	10	C	S.L.
Stembridge	4173	C	780	186	186	G <sup>4</sup> /	S.L.
Stewart	4174	C	635	55	55	C	S.L.
Jacobsen	4177	C	450	90	90	C	S.L.
Thomason	4178	C	140	18	18	C	S.L.
Van Bibber	4180	C	33	5	5	H	S.L.
Visher	4181	C	1,506	70	70	C	S.L.
Thompson	4182	C	335	80	80	C	S.L.

<sup>4</sup>/ G=Goats

TABLE 1

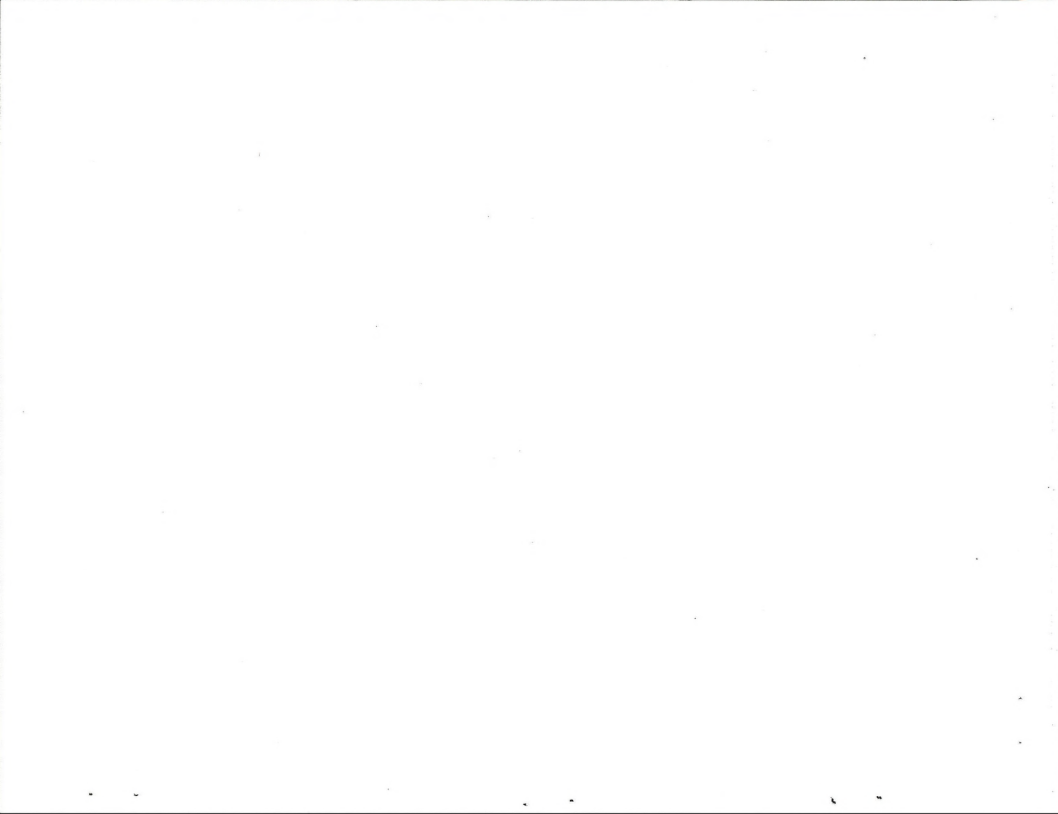
PROPOSED GRAZING MANAGEMENT

Allotment Name	Number	Selective Management Category	Public Land Acres	Present Allocation AUMs	Initial Allocation AUMs	Kind or Livestock	Season of Use
Whittle	4183	C	600	100	100	C	S.L.
Gorgas	4184	C	337	63	63	C	S.L.
Ritts	4185	C	1,267	160	160	C	S.L.
Woolstenhulm	4186	C	697	51	51	C	S.L.
Segale	4190	C	165	5	5	C	S.L.
Rodriquez	4192	C	26	9	9	C	S.L.
19 Haigh	4193	C	1,182	149	149	C	S.L.
Hammerness	4194	C	80	27	27	C	S.L.
Wild Cow Corp	4195	C	40	1	1	C	S.L.
Landes	4199	C	40	25	25	C	S.L.
Green	4202	C	18	5	5	C	S.L.
Lopez	4203	C	18	7	7	C	S.L.
Schmit	4204	C	5	3	3	C	S.L.
Cuneo, J.	4205	C	191	27	27	C	S.L.
Fancher	4206	C	24	5	5	C	S.L.
Wright	4142	C	982	196	196	C	S.L.
Elam	4321	C	120	40	40	C	S.L.
Sowa	4335	C	400	69	69	C	S.L.

TABLE 2

RANGE DEVELOPMENTS

I MGMT CAT. <u>ALLOTMENT</u>	Fences		Spring Development		Cattle Guards	Water Troughs		Reservoirs		Prescribed Burns Acres
	<u>Miles</u>	<u>Acres Dist.</u>	<u>No.</u>	<u>Dist.</u>		<u>No.</u>	<u>Acres Dist.</u>	<u>No.</u>	<u>Acres Dist.</u>	
Giusto	0	0	0	0	0	0	0	1	5	1200
Meyer & Schilling and Meyer & Son	0	0	0	0	2	0	0	3	15	3000
Pyramid Ranch	9	9	1	1	0	1	*	0	0	1100
Turpin	<u>2</u>	<u>2</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	0	1	5	<u>200</u>
TOTAL	11	11	1	1	2	1	-	5	25	5500
M MGMT CAT. <u>ALLOTMENT</u>										
Cavagnaro	0	0	0	0	0	0	0	0	0	400
Ford	0	0	0	0	1	0	0	0	0	0
McNamara	0	0	1	1	0	0	0	1	5	2000
Rhode Wiser	2	2	0	0	0	0	0	0	0	0
Topping	0	0	0	0	0	0	0	1	5	0
Tune	0	0	0	0	0	0	0	0	0	300
Van Alen	0	0	0	0	0	0	0	1	5	0
Wooster	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>700</u>
TOTAL	2	2	1	1	1	0	0	3	15	3400





Form 1279-3  
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